

**AN ORDINANCE MAKING APPROPRIATIONS FOR CAPITAL IMPROVEMENT
PURPOSES FOR FISCAL YEAR JULY 1, 2021 THROUGH JUNE 30, 2022.**

WHEREAS, the City Manager, on March 23, 2021, presented to City Council the Capital Improvement Program for fiscal years 2022 through 2026; and

WHEREAS, City Council held public hearings on the program to provide for public comment; and

WHEREAS, based on public comment, City Council has determined the need for certain projects in the Capital Improvement Program; and

WHEREAS, it is necessary to appropriate funds for both existing projects and projects beginning in the 2022 fiscal year, as set forth in said Capital Improvement Program.

NOW, THEREFORE, BE IT ORDAINED by the Council of the City of Chesapeake, Virginia:

Section 1. That the Capital Improvement Program, as modified, for the construction of, or addition to, capital facilities identified for fiscal years 2022 through 2026 is hereby adopted, and the projects listed therein are hereby approved as capital projects.

Section 2. That the projects shall be financed from funds to be appropriated periodically by City Council, and until funds are so provided, the projects are for planning purposes only and may be deleted, altered, or rescheduled in any manner and at any time by City Council.

Section 3. That funds in the amounts aggregating \$121,865,082 for capital projects in the Capital Budget for the 2022 fiscal year, as set forth in said Capital Improvement Program, are hereby appropriated, by project and subject to the conditions set forth herein. The amount of funding for individual projects is set forth in "Attachment A – Capital Budget Appropriations," a copy of which is attached hereto.

Section 4. That the financing sources in support of the Capital Budget for the 2022 fiscal year as set forth in said Capital Improvement Program is attached to this ordinance as "Attachment B – Financing Sources."

Section 5. That previously appropriated financing sources in support of the Capital Budget for the 2022 fiscal year are hereby reduced along with corresponding appropriations as identified in "Attachment C – Reductions in Financing Sources," a copy of which is attached hereto.

Section 6. That remaining appropriations for projects that have been identified as abandoned shall revert to the fund balance of the capital projects fund and be available for future appropriation or be transferred to other projects in accordance with section 7 of this ordinance as identified in "Attachment D – Abandoned Projects," a copy of which is attached hereto.

Section 7. That capital project funds appropriated in prior fiscal years are to be adjusted in accordance with said Capital Improvement Program and reallocated as identified in "Attachment E – Transfers," a copy of which is attached hereto.

Section 8. That additional appropriations, the addition of capital projects, and changes in project scope shall not be initiated except with the consent and approval of the City Council first being obtained. An appropriation for a project in the Capital Improvement Program shall continue in force and, to the extent required by law, re-appropriated for use in FY 2022 until the purpose for which it was made has been accomplished or abandoned.

Section 9. That violation of this ordinance may result in the City Manager taking disciplinary action against the person or persons responsible for the capital project in which the violation occurred.

Section 10. That if any portion of this ordinance is for any reason declared to be unconstitutional or invalid, such decision shall not affect the validity of the remaining portions of this ordinance.

Section 11. This Ordinance shall take effect 30 days after its final passage; however, appropriations for the FY 2022 Capital Budget shall be effective on July 1, 2021.

ADOPTED by the Council of the City of Chesapeake, Virginia, on the _____ day of May, 2021.

APPROVED:

Mayor

ATTEST:

City Clerk

Approved as to form:

Deputy City Attorney

City of Chesapeake
Attachment A – Capital Budget Appropriations

Project Number	Project Title	Appropriations FY 2022
Community Facilities		
01-220	ADA Facility and Infrastructure Retrofits	50,000
02-150	Facilities – High Priority Renewal and Replacements – Phase III	2,295,000
26-210	Jail and Sheriff HQ – Renewal and Replacements	472,000
02-240	LED Lighting Retrofits – Various Buildings	100,000
06-260	Libraries - Russell Memorial Library Addition	40,000
81-250	Municipal Center Master Plan Update	150,000
04-150	Municipal Parking Lots and Sidewalks II	150,000
01-150	Public Works/Public Utilities Operating Facilities Replacement/Relocation	14,500,000
06-240	Security Improvements – Various Facilities	250,000
04-210	Social Services Building Restroom Renovation	100,000
Total Community Facilities		\$18,107,000
Economic Development		
53-230	Airport Authority Improvements and Expansion – Phase II	82,000
04-250	Great Bridge Village Plan Implementation Seed Funding	100,000
06-250	Industrial Waterfront Study	400,000
05-230	Open Space and Agriculture Preservation (OSAP) Program	610,000
40-200	Tidewater Community College – Science/Engineering Building	1,500,000
Total Economic Development		\$2,692,000
Education		
03-180	Non-Routine Renewal & Replacement	14,594,700
29-190	School Bus Replacement	1,000,000
30-190	School Technology Replacement	1,000,000
69-230	School Technology, Security & Equipment Replacements	1,280,300
Total Education		\$17,875,000
Information Technology		
10-240	Citizen Experience Study – City Digital Content	250,000
09-250	Data Access Governance Design and Implementation	20,000
12-240	Data Center Equipment Replacement	1,500,000
09-230	Enterprise Wide Next Generation Identity Access Management	80,000
08-210	Enterprise Wide Technology III	250,000
15-250	Fiber Optic Conduit Installation – Mt. Pleasant Road Cost Share	400,000
13-240	Fire/EMS – Mobile Data Terminal Replacements	200,000
14-250	HR – Learning Management System	100,000
10-220	Libraries – Technology Upgrade/Replacement – Phase III	90,000
12-220	Network Equipment Replacement – Phase II	600,000
11-220	PeopleSoft Update Manager & PeopleTools Upgrade	400,000
06-220	Tax System Modernization	5,000,000
Total Information Technology		\$8,890,000

City of Chesapeake
Attachment A – Capital Budget Appropriations

Project Number	Project Title	Appropriations FY 2022
Parks, Recreation, and Tourism		
22-190	ADA Facility Compliance	75,000
16-190	Athletic Field Improvements	380,000
21-250	Athletic Field Lighting	500,000
12-200	Conference Center Renovation	1,088,000
36-240	Enhanced Signage and Landscaping at Entrances to the City	200,000
15-240	Blue Heron Landing Park on the Indian River	225,000
11-230	Northwest River Park Improvements	1,400,000
47-200	Open Space and Recreation Program	1,000,000
18-190	Park Program Improvements	300,000
21-190	Parking Lot Improvements	90,000
12-230	Parks and Recreation – Improvements, Additions, & Expansions	1,600,000
19-190	Recreational Facility Improvements	300,000
24-190	Security Improvements – Parks, Recreation, and Tourism	40,000
Total Parks, Recreation and Tourism		\$7,198,000
Public Safety		
28-190	Dock Landing Fire Station #11 – Replace	8,314,137
39-200	Fire – Vehicle Replacement	1,500,000
22-210	Jail – Kitchen Equipment Replacement	40,502
34-250	Police – Portable Radio Replacement	550,000
43-250	Sheriff – Radio Replacement	90,000
Total Public Safety		\$10,494,639
Public Utilities		
53-120	Automated Meter Reading Equipment and Software	4,000,000
20-230	Chesapeake Connector Water Pipeline	2,000,000
22-230	Lake Gaston Pipeline – Capital Cost Sharing with Virginia Beach	340,000
21-130	Lake Gaston WTP – Membrane Replacement – Phase II	2,200,000
19-130	Northwest River WTP – Miscellaneous Modifications	1,000,000
20-220	Northwest River WTP – Switchgear Replacement	5,982,000
35-200	Sewer Pump Station Safety Improvements	500,000
05-180	Sewer Renewal: Additional Consent Order Capital Requirement	3,000,000
23-240	Supervisory Control and Data Acquisition (SCADA) Upgrade	1,500,000
33-210	Water System Planning and Upgrades	250,000
Total Public Utilities		\$20,772,000
Stormwater		
49-250	Arboretum Channel Improvements	399,000
73-120	BMP Restoration Citywide	100,000
05-260	Broadlawn Apartments Outfall Improvements	1,820,000
50-250	Chesapeake Ave. Area Drainage Improvements	1,600,000
03-160	Citywide Outfall Re-Grading and Restoration	750,000
43-170	Citywide System Rehab	700,000
07-150	Citywide Undesignated Drainage – Phase III	50,000

City of Chesapeake
Attachment A – Capital Budget Appropriations

Project Number	Project Title	Appropriations FY 2022
Stormwater (continued)		
27-230	Hickory Ridge Outfall Improvements	200,000
25-240	John Street Area Outfall Improvements	86,000
23-220	Loxley Gardens Drainage Improvements – Phase II	1,100,000
07-180	Major Equipment Purchases – PW Stormwater Division	200,000
08-150	Neighborhood Drainage Improvements – Phase II	700,000
52-250	Norfolk Highlands Drainage Improvements	600,000
28-230	Parkview Area Drainage Improvements	250,000
11-150	Stormwater Quality Program – Phase II	100,000
Total Stormwater		\$8,655,000
Transportation		
30-230	Advanced Right-of-Way Acquisition	200,000
26-220	Citywide Sidewalk Installation	800,000
58-250	Citywide Trails and Open Space Connectivity Plan	187,500
32-230	CTS - Chesapeake Expressway Renewals III- Variable Message Boards	720,000
28-240	CTS - Chesapeake Expressway Repaving	2,950,000
09-260	CTS - Dominion Blvd/Veterans Bridge – LED Lighting Replace/Upgrade	500,000
08-180	Deep Creek AIW Bridge Replacement	850,000
10-260	Eden Way N 2 nd Left Turn Lane at Greenbrier Parkway	400,000
38-240	Elbow Road Bridge Replacement	5,186,000
35-230	Elbow Road Widening Phase II	2,000,000
09-180	Freeman Ave. Railroad Overpass Bridge	2,956,943
42-230	Mt. Pleasant Rd. Widening – Phase II	2,975,000
58-230	Number 10 Lane Bridge – Replacements/Repairs	1,090,000
56-230	Oaklette Bridge (Indian River Road) – Replacement /Repairs	3,446,000
37-210	Repair & Maintenance Roads and Bridges – Phase IV	500,000
11-260	Repair & Replacement of Roads and Bridges - Phase V	460,000
12-260	Residential Traffic Calming Program	100,000
13-260	Route 168 Bridge Repairs	310,000
42-210	Rural Roads Safety Improvement Program	500,000
14-260	Traffic Signal Central Management System Upgrade	350,000
28-220	Traffic Signals and Intersection Improvements – Phase III	200,000
71-250	Weiss Lane Widening	500,000
Total Transportation		\$27,181,443
Total Capital Budget Appropriations		\$121,865,082

City of Chesapeake
Attachment B – Funding Sources

Funding Source	Capital Budget FY 2022
General Fund – Fund Balance (City Lockbox)	10,527,000
General Fund – Fund Balance (School Lockbox)	7,000,000
General Fund – Fund Balance (One-Time Account)	12,215,002
General Fund – Fund Balance (Revenue Sharing Formula True-Up)	4,875,000
Fund Balance – Capital Projects Fund	1,000,000
Fund Balance – CTS	4,170,000
Fund Balance – IT	1,000,000
Fund Balance – Utilities Funds	1,402,770
Fund Balance – Stormwater Fund	2,649,075
Fund Balance – Conference Center Special Revenue Fund	1,088,000
Cash – South Norfolk TIF	4,956,943
Cash – Stormwater Fund	1,500,925
Cash - Utilities	10,387,230
Cash – Other City Funds	610,000
Developer Pro Rata	485,000
G.O Debt – General Government	27,164,137
G.O. Debt – Short-Term Financing	1,170,000
G.O. Debt - VPSA	6,000,000
Proffers	540,000
Revenue Bonds – Utility Fund	8,982,000
Stormwater Management Capital Projects Fund – Fund Balance	2,420,000
VDOT Reimbursement	11,722,000
Total Capital Budget Funding Sources	\$121,865,082

City of Chesapeake
Attachment C – Reductions in Financing Sources

Project Number	Project Title	Revenue Source	Appropriations Prior to FY 2022
42-230	Mount Pleasant Road Widening Phase II	State Contribution	\$1,875,000
25-220	Citywide Guardrail Installation & Replacement	State Contribution	\$1,200,000
28-220	Traffic Signals and Intersection Improvements Phase III	State Contribution	\$900,000
35-230	Elbow Road Widening – Phase II	State Contribution	\$9,535,000
05-142	Meads Court BMP	State Grant	\$684,228
05-143	New Mill Regional BMP	State Grant	\$1,022,975
Total			\$15,217,203

City of Chesapeake
Attachment D – Abandoned Projects

Project Number	Project Title	Remaining Appropriations
25-220	Citywide Guardrail Installation & Replacement	\$0
20-100	Greenbrier Commercial District Pedestrian Safety Improvements - Design & Construction (GB TIF)	\$1,229,318
03-200	City Hall 6 th Floor Redesign/Expansion for City Attorney & City Manager's Office	\$100,000
10-210	Fire – Telestaff Kronos Interface	\$73,361
11-170	Maximo Upgrade and Integration to PeopleSoft	\$305,600
05-143	New Mill Regional BMP	\$1,022,975
Total Abandoned Projects		\$2,731,254

**City of Chesapeake
Attachment E - Transfers**

Project Number	Project Title	Appropriations Prior to FY 2022
Stormwater		
Transfer To		
05-140	Stormwater Quality Program/VPDES Permit Compliance	1,022,975
Total Transfer To		\$1,022,975
Transfer From		
05-143	New Mill Regional BMP	1,022,975
Total Transfer From		\$1,022,975

CHARTER PROVISIONS GOVERNING THE CIP

The City Charter has a number of provisions regarding the five-year capital improvement program. Below are the sections of the charter relevant to the CIP.

Chapter 5. Budget.

§ 5.01. Fiscal year.

The fiscal year of the city shall begin on the first day of July and shall end on the last day of June of each calendar year. Such fiscal year shall also constitute the budget and accounting year.

§ 5.07. Lapse of appropriations.

Every appropriation, except an appropriation for a project in the capital improvement program, shall lapse at the close of the fiscal year to the extent that it has not been expended or encumbered. An appropriation for a project in the capital improvement program shall continue in force until the purpose for which it was made has been accomplished or abandoned; the purpose of any such appropriation shall be deemed abandoned if three years pass without any disbursement from or encumbrance of the appropriation.

§ 5.08. Capital improvement program.

A. Submission to council. The manager shall prepare and submit to the council a five-year capital improvement program at least ninety days prior to the beginning of each fiscal year.

B. Contents. The capital improvement program shall include:

1. A general summary of its contents;
2. A list of all capital improvements which are proposed to be undertaken during the five fiscal years next ensuing, with appropriate supporting information as to the necessity for such improvements;
3. Cost estimates, method of financing, and recommended time schedules for each such improvement; and
4. The estimated annual cost of operating and maintaining the facilities to be constructed or acquired.

The above information shall be revised and extended each year with regard to capital projects still pending.

§ 5.09. Council action on capital improvement program.

A. Notice and hearing. The council shall publish in one or more newspapers of general circulation in the city the general summary of the capital improvement program and a notice stating:

1. The times and places where copies of the capital improvement programs are available for inspection by the public; and
2. The time and place, not less than fourteen days after such publication, for a public hearing on the capital improvement program.

B. Adoption. The council shall adopt a capital improvement program with or without amendment after the public hearing not later than forty-seven days prior to the end of the current fiscal year. Should the council take no action prior to such day, the program shall be deemed to have been finally adopted as submitted by the city manager. The capital improvement program, after adoption, shall be deemed a plan only, with the right being reserved to the council to change the same at any time.

Chapter 6. Borrowing.

§ 6.01. Power.

The council may, in the name of and for the use of the city, incur indebtedness by issuing its negotiable bonds or notes for the purposes, in the manner and to the extent provided in this chapter.

§ 6.02. Purposes for which bonds or notes may be issued.

Bonds, and notes in anticipation of bonds when the issuance of bonds has been authorized as hereinafter provided, may be issued for any purpose for which cities are authorized to issue bonds by the Constitution or general law. Notes may be issued, when authorized by the council, at any time during the current fiscal year for the purpose of meeting appropriations made for such fiscal year, in anticipation of the collection of the taxes and revenues of such fiscal year, and within the amount of such appropriations.

§ 6.03. Limitations on indebtedness.

In the issuance of bonds and notes, the city shall be subject to the limitations as to amounts contained in Article VII, Section 10 (a) of the Constitution.

§ 6.04. Form of bonds and notes.

Bonds and notes of the city shall be issued in the manner provided by general law.

§ 6.05. Authority for issuance of bonds.

No bonds or notes of the city shall be issued until their issuance shall have been authorized by a majority of the qualified voters of the city voting on the question at an election held for the purpose in the manner provided by general law, except as follows:

A. The council may authorize the issuance of refunding bonds or notes by an ordinance adopted by the affirmative vote of a majority of all members of the council.

B. The council may authorize the issuance of bonds and other obligations of a type excluded from the computation of indebtedness of cities under Section 10 (a) of Article VII of the Constitution of Virginia by complying with the conditions for exclusion set forth therein.

C. The school board, with the approval of the council, may issue on behalf of the city bonds or notes to the State Literary Fund.

D. The council may authorize the issuance of notes in anticipation of the issuance of bonds or notes to the State Literary Fund if the project to be financed with such bonds or notes is on the priority list of the Board of Education for loans to be made from the State Literary Fund. The council may authorize the issuance of notes in anticipation of the receipt of grants and reimbursements due the city from the federal and state governments.

E. The council may authorize the issuance of school bonds to the Virginia Public School Authority for capital projects for school purposes by an ordinance adopted by the affirmative vote of two-thirds of all members of the council.

F. The council may authorize the issuance of bonds or notes in any calendar year in such amounts as (i) shall not increase the total indebtedness of the city, as determined in the manner set forth in Section 10 (a) of Article VII of the Constitution of Virginia, by more than the sum of four million five hundred thousand dollars and the amount of all bonds and notes, however authorized, retired in the prior calendar year and (ii) shall not exceed eight percent of the assessed valuation of real estate in the city subject to taxation, as shown by the last preceding assessment for taxes. Such bonds or notes shall be authorized by an ordinance adopted by the affirmative vote of two-thirds of all

members of the council. For the purpose of this subsection, the issuance of bonds or notes that were authorized at an election or that were authorized pursuant to subsection A, B, C, D, or E hereof shall not affect the calculation of the amount of bonds or notes that may be authorized in any calendar year.

G. Authorized bonds or other obligations which could have been issued without an election on the last day of the calendar year in which they were authorized may be issued in a subsequent calendar year without affecting the annual limitation for such subsequent year.

For the purpose of this section, the terms "bonds," "notes," "other obligations" and "indebtedness" shall not include contractual obligations of the city other than bonds and notes.

§ 6.06. Payment of bonds and notes.

The power and obligations of the city to pay any and all bonds and notes issued pursuant to this chapter, except revenue bonds made payable solely from revenue-producing properties, shall be unlimited and the city shall levy ad valorem taxes upon all taxable property within the city for the payment of such bonds or notes and the interest thereon, without limitation as to rate or amount. The full faith and credit of the city are hereby pledged for the payment of the principal of and interest on all bonds and notes of the former city of South Norfolk and of former Norfolk County, and any sanitary districts therein, issued and outstanding on January 1, 1963, and of the city thereafter issued pursuant to this chapter, except revenue bonds made payable solely from revenue-producing properties, whether or not such pledge be stated in the bonds or notes or in the bond ordinance authorizing their issuance.

PROJECTS REQUESTED BUT NOT FUNDED

Below is a table showing funding requests (new projects or additional funding for an existing project) that were not included in the FY 2022 to 2026 CIP. This table includes the project number, project title, project description, and total amount requested but not funded.

Community Facilities		
Project Number	Project Title	Requested Not Funded
01-240	Juvenile Services Building Replacement	\$23,760,000
Existing Project – Additional Funding Requested - This project includes design and construction of the new facility to replace the existing Juvenile Services Building (detention facility). The request included \$3,400,000 in year 3, \$18,200,000 in year 4, and \$2,160,000 in year 5 to construct the facility. No additional funds were approved.		
26-210	Jail and Sheriff HQ – Renewal and Replacements	\$1,000,000
Existing Project – Additional Funding Requested - The project will provide for repair or replacement of the Jail and the Sheriff’s Headquarters (HQ) facilities, including HVAC, other mechanical systems, security and alarms systems, elevators, generators, interior renovation, roofs, and carpet. Community Facilities included a request for an additional \$1,000,000 in year 5. No additional funds were approved.		
Economic Development		
Project Number	Project Title	Requested Not Funded
No Requests		
Information Technology		
Project Number	Project Title	Requested Not Funded
11-220	PeopleSoft Manager & PeopleTools Upgrade	\$400,000
Existing Project - Additional Funding Requested - This project will provide for the additional resources needed to complete the planning, testing, and deployment of the updates in PeopleSoft Update Manager. All system updates and new functionality for PeopleSoft are delivered by this tool. IT requested an additional \$400,000 in Year 5. No additional funds were approved.		
08-210	Enterprise Wide Technology III	\$250,000
Existing Project - Additional Funding Requested - This project will provide for the purchase of updates and replacements of the software that is used throughout the City government. IT requested an additional \$250,000 in Year 5. No additional funds were approved.		
Parks, Recreation and Tourism		
Project Number	Project Title	Requested Not Funded
22-190	ADA Facility Compliance	\$135,000
Existing Project – Additional Funding Request – This project will provide for improved accessibility for citizens at public parks and recreational facilities, including ball fields, shelters, playgrounds, trails, parking lots, and buildings. The request included an additional \$15,000 for each of the first three years, \$90,000 in year four, and \$135,000 in year five. Only \$135,000 was approved for year five.		

21-250	Athletic Field Lighting	\$1,000,000
Existing Project – Additional Funding Request – This project will add new athletic lighting systems at various athletic fields around the City to install on existing ball fields. The lighting of a field allows usage to double without the extra expense of constructing and maintaining a new field to meet increased citizen demand. The request was for an additional \$2 million. Half of the amount requested was approved with \$500,000 awarded for each of years four and five.		
18-210	Commonwealth/Seaboard Multi-City Rail Trail (Western Branch Rail to Trail)	\$710,000
Existing Project – Additional Funding Request – This trail will make the final connections between Suffolk and Portsmouth via the Western Branch area of Chesapeake and the old Commonwealth/Seaboard rail line. This project will provide for the final trail extension, which will become part of the multi-city trail system will eventually run from the Downtown Suffolk train station to the Oceanfront in Virginia Beach (approx. 44 miles). This project has been a collaboration between Parks, Recreation & Tourism, and Public Works departments. Public Works has taken the lead in this project. This request would have reduced funding by \$195,000 in year three, added \$550,000 in year four, and added \$355,000 in year five. None of the additional funds requested were approved.		
47-200	Open Space and Recreation Program	\$500,000
Existing Project – Additional Funding Request – This project will add new playgrounds at several public school and park sites, add splash parks at various parks and community centers, and begin the development of Heritage Park in accordance with the policies and regulations of the Open Space And Recreation Ordinance. The additional \$500,000 requested for year five was not approved.		
PR-001	Community Pools	\$6,000,000
New Project Request - To construct one, centrally located outdoor 25 yard lap pool with water playground, bathhouse, and associated parking.		
PR-002	Deep Creek Park Project Phase III	\$20,000,000
New Project Request - Phase III of the Deep Creek Park project includes a new 75,000 square foot community center, as well as additional parking and associated infrastructure at \$10,000,000 for two years.		
PR-003	Deep Creek Park Project Phase IV	\$6,500,000
New Project Request - Phase IV of the Deep Creek Park project includes the construction of four (4) softball fields, four (4) full size basketball courts, four (4) volleyball courts, four (4) tennis courts, additional parking lots, six (6) horseshoe courts, and additional picnic area(s) at \$3,250,000 for two years.		
PR-004	Centerville Park Phase III	\$1,500,000
New Project Request - Phase III of the Centerville Park project includes construction of Dog Park, Bike/BMX area, two (2) full size basketball courts, two (2) tennis courts, two (2) volleyball courts, four (4) horseshoe courts, as well as additional parking and associated infrastructure – one-time cost.		
PR-005	Centerville Park Phase IV	\$20,000,000
New Project Request - Phase IV of Centerville Park includes the construction of a 75,000 square foot community center to serve southern Chesapeake at \$10,000,000 for two years.		
Public Safety		
Project Number	Project Title	Requested Not Funded
39-200	Fire – Vehicle Replacement	\$589,212
Existing Project – Additional Funding Request – This project will provide for the replacement of Fire Department telesquirts, ladder trucks, and pumpers. The Fire Department is requesting to increase		

the CIP 5% in FY22 and then 3% annually to cover the anticipated increase in cost. Of the \$2,361,888 requested, \$1,772,676 was funded in year five.

16-220 Fire Station #4 Replacement \$299,286

Existing Project – Additional Funding Request – The department is requesting an increase in funding to replace Fire Station #4. In FY 2020 \$900,000 was appropriated for land purchase; \$975,000 is currently scheduled for FY 2025 for Design and Engineering. The additional \$299,286 requested for year 4 represents an approximate 5.5% projected cost increase and is not included in the CIP.

PS-001 Replace Marine 1 (Fire Boat) \$1,300,000

New Project Request - This project will replace the current, aging fire boat. The replacement fire boat will have improved capabilities to meet the demands and challenges of increased boat traffic and the corresponding increase in waterway EMS incidents. The boat will also support maritime economic development, and have the ability to interface with modern fire department apparatus and pumps. The boat will have the capability to deliver 4,000 gallons of water per minute, conduct search and rescue missions, mitigate hazardous materials incidents, and provide advanced life support care.

PS-002 Police Emergency Vehicle Storage Facility \$1,450,000

New Project Request - This new project will construct a 4-5-bay garage on a gravel lot behind the Animal Services Shelter next to the Public Safety Operations Center (PSOC). The project will include security and card access systems and electricity for heat and charging vehicle on-board electrical components.

PS-003 Sheriff Correction Center Entrance Security Equipment Project \$100,000

New Project Request - This project will provide for the replacement of existing obsolete entrance security equipment in Lobby 1 & 2, as well as adding one to the Booking intake slider.

PS-004 Sheriff Inmate Monitors for Classification \$100,000

New Project Request - This project will install digital status boards that allow for tracking and visualization of inmates creating a hierarchical view that can be used to classify the correctional population.

PS-005 Sheriff Taser 7 400 Certification Program \$1,370,750

New Project Request - By acquiring the Taser 7, the Sheriff's Office is able to outfit all of the Sheriff's Deputies with the same tactical weapon for uniformity instead of gradually purchasing equipment. The recertification process will require less effort since all of the deputies would be receiving the Taser 7 at the same time. This program provides an alternative apprehension method for the deputies to utilize when less threatening situations arise while still providing the Correctional Center and community with public safety measures.

Public Utilities

Project Number	Project Title	Requested Not Funded
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No Unfunded Requests

Stormwater

Project Number	Project Title	Requested Not Funded
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08-150 Neighborhood Drainage Improvements - Phase II \$1,500,000

Existing Project – Additional Funding Request – Public Works requested an additional \$2.5 million be added to this project at \$500,000 annually. Only \$1 million of this amount is included in the CIP in FY

2022 and FY 2023. An additional \$500,000 per year for year's three through five of the CIP remains unfunded.

43-170	Citywide System Rehab	\$1,500,000
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Existing Project – Additional Funding Request – Public Works requested an additional \$2.5 million be added to this project at \$500,000 annually. Only \$1 million of this amount is included in the CIP in FY 2022 and FY 2023. An additional \$500,000 per year for year's three through five of the CIP remains unfunded.

03-160	Citywide Outfall Regrading and Restoration	\$2,500,000
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Existing Project – Additional Funding Request – Public Works requested an additional \$3.65 million be added to this project in varying amounts annually. Only \$1.15 million of this amount is included in the CIP in FY 2022 and FY 2023. An additional \$2.5 million for year's three through five of the CIP remains unfunded.

SW22-001	Forest Lakes Outfall Improvements Front Pond	\$1,350,000
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New Project Request - New Project Request – Public Works requested \$1.35 million for FY 2025 to address drainage and outfall improvements in the Forest Lakes front pond area.

SW22-002	Carawan Lane Drainage Improvements	\$1,350,000
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New Project Request – Public Works requested \$1.35 million in FY 2026 to improve the drainage system for Carawan Lane that currently serves 41 residential homes. Improvements include roadside ditch regrading (+/-3,400 LF), driveway and cross pipe resizing, side ditch (+/-900 LF), and rear lead ditch (+/-2,000 LF) regrade towards A&C Canal.

Transportation

Project Number	Project Title	Requested Not Funded
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41-210	Rural Roads Safety Improvement Program	\$1,000,000
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Existing Project – Additional Funding Request – Public Works requested an additional \$2 million be added to this project at \$1 million annually in fiscal year's 2022 and 2023. Only \$1 million of this amount is included in the CIP at \$500,000 per year in FY 2022 and FY 2023.

42-230	Mt. Pleasant Rd. Widening - Phase II	\$4,700,000
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Existing Project – Additional Funding Request – Public Works requested an additional \$7.82 million be added to this project across FY 2022 and FY 2023 after previously awarded state funds did not materialize. Only \$2.975 million of this amount is included in FY 2022 with the remainder left as a future project requirement.

44-230	Pedestrian Sidewalk and Street Lighting - Poindexter St. at I-464 Overpass	\$1,518,827
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Existing Project – Additional Funding Request – Public Works requested an additional \$1.5 million in FY 2022 to address unexpected costs associated with taking the sidewalk across the I-464 overpass and with taking the sidewalk across the railroad tracks below the Jordan bridge.

57-250	Cedar Road Widening	\$4,357,000
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Existing Project – Additional Funding Request – Public Works requested an additional \$4.36 million in FY 2024 and FY 2025 since previously anticipated VDOT funding for the project has not materialized.

60-250	Greentree Road Extension	\$11,600,000
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Existing Project – Additional Funding Request – Public Works requested an additional \$11.6 million in FY 2025 and FY 2026 since previously anticipated VDOT funding for this project has not materialized.

67-250	Johnstown Road at Battlefield Blvd. - Right Turn Lane	\$900,000
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Existing Project – Additional Funding Request – Public Works requested an additional \$900,000 in FY 2022 to allow this project to move forward more quickly. The \$750,000 previously appropriated is for land acquisition.

71-250	Weiss Lane Widening	\$1,429,259
Existing Project – Additional Funding Request – Public Works requested an additional \$1.82 million in FY 2023 and cancellation of planned funding in FY 2025 to allow this project to move forward more quickly.		
TR22-002	Volvo Parkway Intersection Improvements at Executive Drive & Progressive Drive	\$1,526,000
New Project Request – Public Works requested FY 22 This project will Realign the opposing Volvo Parkway left-turn lanes to minimize the offset and allow for better visibility of oncoming traffic, regardless of queued vehicles. By doing so, Flashing yellow arrows can be implemented at these locations to provide more efficient traffic control at the specified signals, and to improve overall traffic flow along Volvo Parkway.		
TR22-003	Western Branch Rails to Trails Phase 2	\$750,000
New Project Request – Public Works requested \$750,000 in FY 2022 to build a ten-foot-wide multi-use paved path within the former Commonwealth Railroad right of way to connect from the Phase I project at Dordon St. to Taylor Rd.		
TR22-005	Signal Timing and Incident Management Plans	\$150,000
New Project Request – Public Works requested \$150,000 in FY 2022 for a federally funded project to update, enhancement, and establish incident management plans, including procedures, detour operations, and changes to signal timing to accommodate shifts in traffic due to a major incident on major roadways or water crossings.		
TR22-008	Edinburgh Parkway Extension - Viridian Reserve North	\$2,490,000
New Project Request – Public Works requested \$2.5 million in FY 2023-2024 for Master Transportation Plan improvements between existing portions of Edinburgh Pkwy to ensure connectivity between subdivisions and to provide an alternate local route that does not rely on Battlefield Blvd. South.		
TR22-009	Greenbrier Parkway at Jarman Road Intersection Improvements	\$1,730,000
New Project Request – Public Works requested \$1.73 million in FY 2023 and FY 2024 to improve the Jarman Road and Greenbrier Parkway intersection to improve functionality and reduce maintenance costs.		
TR22-010	Permanent Count Station Upgrade	\$240,000
New Project Request – Public Works requested \$120,000 per year in FY 2022 and FY 2023 to provide new Permanent Count Station upgrades to collect vehicular movement trends over time to provide continuous traffic count data on strategic corridors in the City.		

ABANDONED PROJECTS

The following projects have been abandoned by the City. All unexpended appropriations and associated revenues will be transferred from these projects to other projects within the CIP (see attachment C of the CIP ordinance).

Community Facilities		
Project Number	Project Title	Available Appropriations
03-200	City Hall 6 th Floor Redesign/Expansion for City Attorney & City Manager's Office	\$100,000
Economic Development		
20-100	Greenbrier Commercial District Pedestrian Safety Improvements - Design & Construction (GB TIF)	\$1,229,318
Information Technology		
10-210	Fire – Telestaff Kronos Interface	\$73,361
11-170	Maximo Upgrade and Integration to PeopleSoft	\$305,600
Transportation		
25-220	Citywide Guardrail Installation & Replacement	\$0
Stormwater		
05-143	New Mill Regional BMP	\$1,022,975

CITY AND SCHOOL LOCKBOX SUMMARY

City Lockbox	2020	2021	2022	2023	2024	2025	2026
Opening Balance	13,722,099	17,185,169	19,105,288	18,809,088	18,518,830	18,608,216	19,315,719
Locked Revenue							
Flat Allocations	21,398,500	21,760,500	22,086,500	22,527,500	23,209,500	23,209,500	23,209,500
1¢ on Real Estate Tax	2,577,000	2,621,000	2,777,475	2,846,912	2,918,085	2,991,037	3,065,813
1% Inflation Adjustment	194,100	400,000	611,600	828,581	1,052,142	1,284,758	1,519,701
Total Locked Revenue	24,169,600	24,781,500	25,475,575	26,202,993	27,179,727	27,485,295	27,795,014
Total Funds Available	37,891,699	41,966,669	44,580,863	45,012,081	45,698,557	46,093,512	47,110,733
Use of Lockbox							
Debt Service	11,722,930	15,291,381	15,244,775	16,408,251	16,115,341	17,557,793	15,973,420
Cash Funding to Projects	8,983,600	7,570,000	10,527,000	10,085,000	10,975,000	9,220,000	5,350,950
Total Use of Lockbox	20,706,530	22,861,381	25,771,775	26,493,251	27,090,341	26,777,793	21,324,370
Ending Balance	17,185,169	19,105,288	18,809,088	18,518,830	18,608,216	19,315,719	25,786,363
School Lockbox							
Opening Balance	2020	2021	2022	2023	2024	2025	2026
Opening Balance	25,136,660	34,323,388	40,945,978	47,964,977	51,371,803	50,592,816	45,271,561
Locked Revenue							
Flat Allocations	24,354,500	24,716,500	25,042,500	25,483,500	26,165,500	26,165,500	26,165,500
3% of Hotel Tax	2,649,600	1,995,000	2,118,325	2,227,075	2,338,025	2,388,800	2,398,400
1¢ on Real Estate Tax	2,577,000	2,621,000	2,777,475	2,846,912	2,918,085	2,991,037	3,065,813
South Norfolk TIF	1,000,000	1,000,000	-	-	-	-	-
1% Inflation Adjustment	234,000	480,000	731,965	989,710	1,254,442	1,528,641	1,805,583
Additional School Funds	-	-	1,000,000	-	-	-	-
Total Locked Revenue	30,815,100	30,812,500	31,670,265	31,547,197	32,676,052	33,073,978	33,435,296
Total Funds Available	55,951,760	65,135,888	72,616,243	79,512,174	84,047,855	83,666,795	78,706,856
Use of Lockbox							
Debt service	14,628,372	17,189,910	17,651,266	21,140,371	22,955,038	23,895,234	27,173,383
School Operations	-	-	2,245,162	-	-	-	-
Cash Funding of Projects	7,000,000	7,000,000	4,754,838	7,000,000	10,500,000	14,500,000	7,000,000
Total Use of Lockbox	21,628,372	24,189,910	24,651,266	28,140,371	33,455,038	38,395,234	34,173,383
Ending Balance	34,323,388	40,945,978	47,964,977	51,371,803	50,592,816	45,271,561	44,533,473

Notes

Beginning in FY 2016 the non-dedicated annual contribution to the two Lockboxes increased by the annual reduction in Pre-Lockbox debt service requirements. This reduction in Pre-Lockbox is divided equally between the City and School Lockboxes.

Beginning in FY 2020 and continuing each year, contributions to both Lockboxes increase by one-percent (1%) in an effort to maintain “buying power” due to inflationary impacts associated with capital expenditures.

TAX INCREMENT FINANCING (TIF) DISTRICTS SUMMARY

Greenbrier	2020	2021	2022	2023	2024	2025	2026
Fund Balance - Beginning	5,641,682	8,359,970	10,853,718	10,853,718	11,793,453	22,795,753	34,898,835
Revenue							
Real Estate Taxes	10,548,589	11,773,226	12,592,266	13,532,001	14,567,427	15,706,933	16,990,138
Return from Capital Fund	-	-	-	-	-	-	-
Investment Earnings	89,138	-	-	-	-	-	-
Total Funds Available	16,279,409	20,133,196	23,445,984	24,385,719	26,360,880	38,502,685	51,888,973
Use of TIF Funds							
Debt Service	1,468,658	1,468,113	1,289,501	1,285,500	1,289,250	1,290,500	1,289,250
Cash Funding to Projects	1,583,363	-	-	-	-	-	-
Transfers to EDA	991,780	992,465	992,064	992,575	991,923	992,107	992,050
Surplus Shared w/ Schools	2,500,000	5,500,000	9,062,874	-	-	-	-
Transfer to General Fund	1,375,638	1,318,900	1,247,827	1,287,052	1,322,677	1,360,833	656,977
Total Use of TIF Funds	7,919,439	9,279,478	12,592,266	3,565,127	3,603,850	3,643,440	2,938,277
Ending Fund Balance	8,359,970	10,853,718	10,853,718	11,793,453	22,795,753	34,898,835	48,245,533
South Norfolk							
2020	2021	2022	2023	2024	2025	2026	
Fund Balance - Beginning	8,575,662	11,052,981	3,989,584	3,989,584	10,012,183	13,099,904	19,581,318
Revenue							
Real Estate Taxes	6,183,618	6,677,417	7,453,119	7,926,592	8,398,169	8,914,324	9,448,024
Return from Capital Fund	2,765,233	-	-	-	-	-	-
Investment Earnings	128,702	-	-	-	-	-	-
Total Funds Available	17,653,215	17,730,398	11,442,703	7,930,089	8,399,884	8,922,018	9,462,220
Use of TIF Funds							
Debt service	1,010,682	1,002,814	1,096,060	1,549,685	1,986,618	1,954,848	2,282,407
School Debt - Oscar Smith MS	1,000,000	1,000,000	-	-	-	-	-
Surplus Shared w/ Schools	-	-	1,061,490	-	-	-	-
Payment to Land Bank	1,500,000	-	-	-	-	-	-
Cash Funding of Projects	2,591,500	11,400,000	4,956,943	-	3,043,057	-	-
Feasibility studies	250	25,000	25,000	25,000	25,000	25,000	25,000
Transfers to General Fund	497,802	313,000	313,626	329,307	345,773	363,061	381,214
Total Use of TIF Funds	6,600,234	13,740,814	7,453,119	1,903,992	5,400,448	2,342,909	2,688,621
Ending Fund Balance	11,052,981	3,989,584	3,989,584	10,012,183	13,009,904	19,581,318	26,340,721

Notes

Transfers of TIF funds to the General Fund are surplus funds that are not required to meet TIF obligations. These include the cost to maintain improvements developed with TIF funds, support of police interdiction activities at hotels, support for the Sheriff's mowing crew in South Norfolk, and operational costs of streetlights added in the two TIF districts.

An annual transfer of \$1 million in funds from the South Norfolk TIF to the School Lockbox to offset financing costs for the renovation of Oscar Smith Middle School expired in FY 2021. A total of \$10 million was transferred between FY 2012 and 2021.

Future year projections exclude potential transfers of surplus Greenbrier or South Norfolk funds to the General Fund to support operations of the city and school board. This is a policy decision that will be made on an annual basis during the development of the operating budget and CIP.

PROFFER SUMMARY

This report reflects proffers received and appropriated as of January 2021. Most proffers are payable when an occupancy permit is issued. Thus, a significant amount of developer proffers has not been paid since many developments are still in progress. This report also does not include proffers that have been pledged, but have not been actually paid yet.

Developer Proffers for:	Amounts Received	Amounts Appropriated	Proffers Available
FIRE/EMERGENCY MEDICAL SERVICES	2,235,774	1,434,971	800,803
Citywide	2,235,774	1,434,971	800,803
LIBRARIES	2,991,253	1,084,550	1,906,703
Citywide	2,991,253	1,084,550	1,906,703
SCHOOLS* (Middle School Service Area)	19,168,691	9,810,187	9,358,505
Crestwood/Greenbrier	8,789,319	7,617,070	1,172,249
Deep Creek/Hugo Owens	3,909,868	-	3,909,868
Great Bridge	1,757,421	250,100	1,507,321
Hickory	1,278,233	643,978	634,255
Indian River	177,980	36,589	141,390
Oscar Smith	1,015,022	486,445	528,577
Western Branch/Joliff	577,676	-	577,676
Deep Creek	1,663,173	776,005	887,168
TRANSPORTATION	4,633,934	3,596,877	1,037,057
Camelot/Deep Creek	2,433,570	1,979,878	453,692
Greenbrier	756,257	472,016	284,241
Rivercrest	357,822	213,708	144,114
South Chesapeake/Great Bridge	825,513	781,275	44,238
So Norfolk/Indian River	225,884	150,000	75,884
Western Branch	34,888	-	34,888
GRAND TOTAL	\$ 29,029,652	\$ 15,926,585	\$ 13,103,067

*School proffers are listed by middle school service area which usually overlap several elementary zones. High schools typically draw from multiple middle school zones. However, a single middle school zone can be served by several high schools

IMPACTS OF CAPITAL PROJECTS ON THE OPERATING BUDGET

The table below provides anticipated impacts of listed projects on the City's operating budget.

Project Number	Project Title	FY 2023			FY 2024			FY 2025			FY 2026		
		Exp	Rev	FTE	Exp	Rev	FTE	Exp	Rev	FTE	Exp	Rev	FTE
01-150	Public Works/Public Utilities Facilities Replacement/Relocation	-	-	5.00	-	-	-	-	-	-	-	-	-
05-180	Sewer Renewal: Additional Consent Order Capital Requirement	-	-	-	-	-	-	-	-	-	-	-	-
06-100	Greenbrier Pkwy. - Force Main Upgrade	-	-	-	-	-	-	-	-	-	-	-	-
06-220	Tax System Modernization	-	-	-	1,350,000	-	-	1,350,000	-	-	-	-	-
06-240	Security Improvements - Various Facilities	3,000	-	-	3,000	-	-	3,000	-	-	3,000	-	-
06-260	Libraries - Russell Memorial Library Addition	-	-	-	-	-	-	-	-	-	-	-	-
08-210	Enterprise Wide Technology III	25,000	-	-	25,000	-	-	25,000	-	-	-	-	-
08-250	ArcGIS Enterprise Implementation	-	-	-	9,000	-	-	9,000	-	-	9,000	-	-
09-250	Data Access Governance Design and Implementation	250,000	-	-	470,000	-	-	470,000	-	-	470,000	-	-
10-220	Libraries - Technology Upgrade/Replacement - Phase III	(13,320)	-	-	(13,320)	-	-	(13,320)	-	-	(13,320)	-	-
11-240	Citywide Security Assessment and Court Security Upgrade	79,000	-	-	79,000	-	-	79,000	-	-	79,000	-	-
12-191	Libraries - Automated Handling System - Phase II	27,000	-	-	27,000	-	-	27,000	-	-	27,000	-	-
12-192	Libraries - Automated Handling System - Phase III	15,000	-	-	15,000	-	-	15,000	-	-	15,000	-	-
12-220	Network Equipment Replacement - Phase II	99,000	-	-	99,000	-	-	99,000	-	-	-	-	-
12-230	Community Center Improvements, Additions & Expansions	150,000	90,000	8.00	225,000	135,000	-	300,000	180,000	-	375,000	225,000	-
12-240	Data Center Equipment Replacement	800,000	-	-	800,000	-	-	800,000	-	-	800,000	-	-
13-220	Website Redesign	30,000	-	-	30,000	-	-	30,000	-	-	30,000	-	-
13-250	Libraries - Expansion of Services	-	-	2.00	184,450	-	-	368,900	12,500	-	-	-	-
14-240	Heritage Park - Phase II	-	-	-	-	-	-	12,500	7,500	-	12,500	7,500	-
15-230	Sheriff - New World App	21,300	-	-	21,300	-	-	21,300	-	-	21,300	-	-
15-240	Landing Park on the Indian River	-	-	-	3,000	-	-	3,000	-	-	3,000	-	-
15-250	Conduit Installation - Mt. Pleasant Road Cost Share	10,000	-	-	10,000	-	-	10,000	-	-	10,000	-	-
16-220	Station #4 Replacement	-	-	-	-	-	-	-	-	-	-	-	-
16-240	Oak Grove Lake Park - Phase II	-	-	-	-	-	-	-	-	-	-	50,000	-
17-220	Joint Fire & Police Station - Grassfield/Scenic Pkwy.	-	-	39.00	-	-	-	-	-	-	-	-	-
17-230	Public Safety Two Factor Authentication System Upgrade	15,000	-	-	15,000	-	-	15,000	-	-	15,000	-	-
17-250	Centerville Park Phase II	-	-	-	-	-	-	-	-	-	-	-	-
18-240	Multipurpose Tow/Rescue Vehicle Replacement	-	-	-	-	-	-	21,000	-	-	21,000	-	-
20-230	Chesapeake Connector Water Pipeline	-	-	0.10	7,000	-	-	7,000	-	-	7,000	-	-
20-250	Deep Creek Park - Phase II	-	-	1.00	-	-	-	-	-	-	-	-	-
21-250	Athletic Field Lighting	2,400	1,000	-	3,600	1,500	-	4,800	2,000	-	6,000	2,500	-
22-220	System Redesign/Construction: Albemarle Dr.	(24,000)	-	0.50	(24,000)	-	-	(24,000)	-	-	(24,000)	-	-
22-240	Police & Sheriff: Virtual Firearm Training/Safety System	37,000	-	-	37,000	-	-	37,000	-	-	37,000	-	-
23-250	Biomedical Equipment Replacement	-	-	-	-	-	-	-	-	-	200,000	-	-
24-250	Fire - Enclosed Air Trailer	5,000	-	-	5,000	-	-	5,000	-	-	5,000	-	-
27-250	Fire - Portable Radio Replacement	-	-	-	-	-	-	342,000	-	-	342,000	-	-
29-250	Base Station Radio Replacement	-	-	-	25,000	-	-	50,000	-	-	75,000	-	-
30-210	Public Utilities - CIS Upgrade	10,000	-	-	10,000	-	-	10,000	-	-	10,000	-	-
30-250	P25 Radio System Upgrade	330,000	-	-	330,000	-	-	330,000	-	-	330,000	-	-
31-250	Police - 911 Recording Solution Replacement	-	-	-	-	-	-	30,000	-	-	30,000	-	-
33-120	Sewer Renewal: SSES Implementation - Phase II	11,500	-	-	11,500	-	-	11,500	-	-	11,500	-	-
34-200	Force Main Replacement: Dominion Blvd. and I-64	-	-	-	-	-	-	-	-	-	-	-	-
34-250	Police - Portable Radio Replacement	55,000	-	-	110,000	-	-	165,000	-	-	165,000	-	-
35-170	Sewer Improvements: Gravity Sewer System at Indian River	4,800	-	-	4,800	-	-	4,800	-	-	4,800	-	-
43-120	Centerville Turnpike Loop 3	5,000	-	-	5,000	-	-	5,000	-	-	5,000	-	-

*Note that negative numbers in the expenditure column represent an anticipated decrease in current costs

ACRONYMS

Below is a list of acronyms used throughout the document.

CIB	Capital Improvement Budget
CIP	Capital Improvement Program
GO	General Obligation
GF	General Fund
HVAC	Heating, Ventilating and Air Conditioning
IE	Interest Earnings
LB	Lockbox
OSO	Open Space Ordinance
PR Pro	Rata Drainage Funds
VDOT	Virginia Department of Transportation
VPSA	Virginia Public School Authority (a state agency that issues bonds on behalf of public schools)