

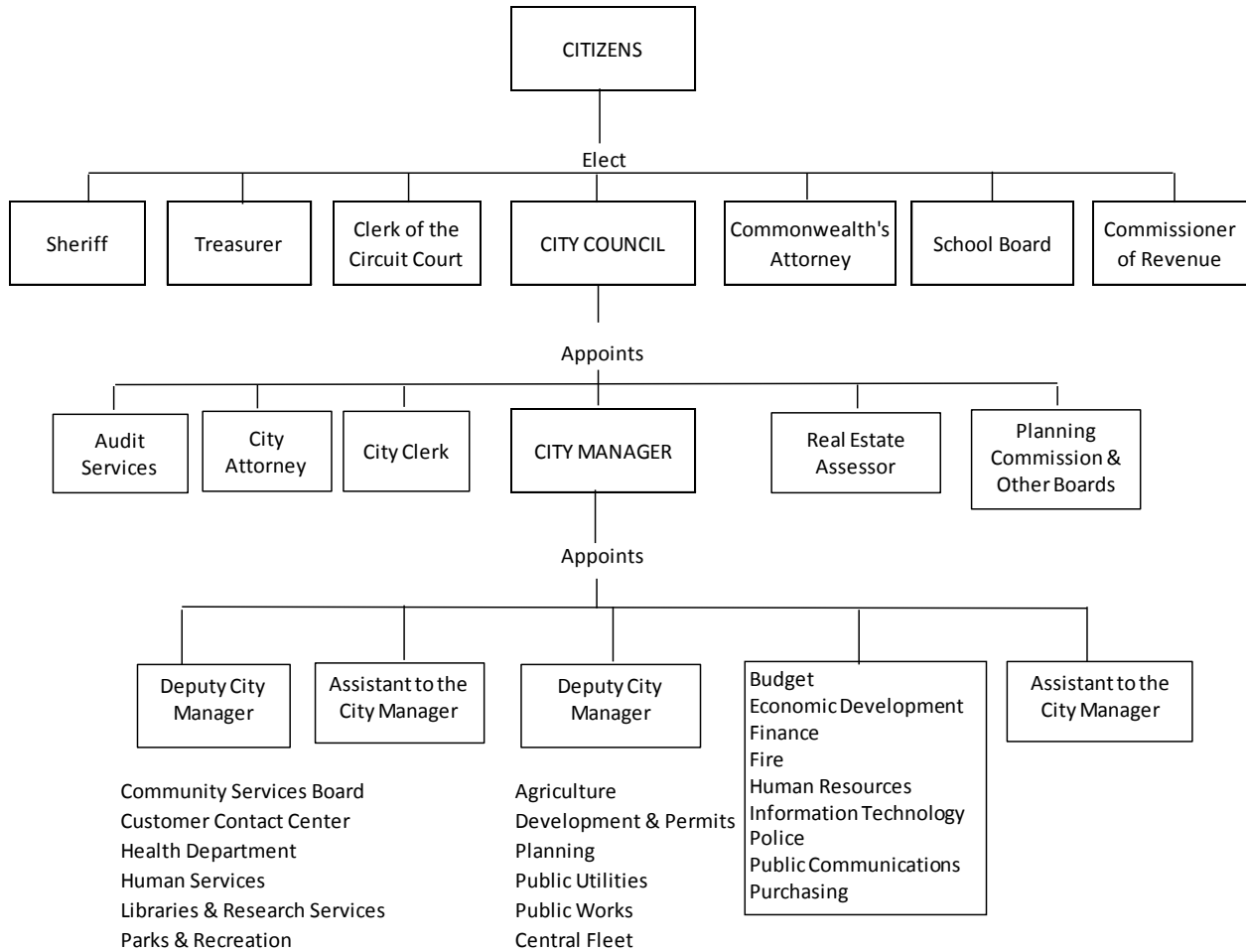
CITY OF CHESAPEAKE ORGANIZATION

The City of Chesapeake derives its governing authority from a Charter granted by the General Assembly of the Commonwealth of Virginia. The City is organized under a Council-Manager form of government in which the citizens elect the Council and the Council appoints the City Manager. Council also appoints the City Attorney, City Clerk, Real Estate Assessor, Planning Commission Members, Internal Auditor, and members of other boards and commissions. The Sheriff, Treasurer, Clerk of the Circuit Court, Commonwealth's Attorney, School Board, and Commissioner of Revenue, are elected by the citizens. The City department heads are appointed by the City Manager.

The City provides a full range of general governmental services for its citizens. These services include police and fire protection, collection and disposal of refuse, water and sewer services, parks and recreation, libraries, and construction and maintenance of highways, streets, and infrastructure. Other services provided include public education in grades kindergarten through twelfth, public health and social services, planning and zoning, mental health assistance, agricultural services, judicial activities, and general administrative services.

The City wide organizational chart on the following page lists each City department or agency and its relationship to the City Council, City Manager, and the Citizens.

CITY WIDE ORGANIZATIONAL CHART



HOW TO READ THE OPERATING BUDGET DOCUMENT

The Operating Budget Document is comprised of twelve sections. The first section is the **Manager's Message**. It highlights the significant changes from the current year, the City's priorities and issues for funding in the upcoming fiscal year, the short-term financial goals and operational policies guiding the development of the budget, and the assumptions used in developing revenue estimates for the upcoming year.

The second section, the **Overview**, describes the City's organization, the Operating Budget document, and the process for developing the Operating and Capital budgets. It also documents the City's short and long term financial and budget policies, summarizes the City's debt management policies, highlights the City's strategic goals and objectives, and explains the City's financial structure.

The third section, the **Summaries**, includes charts and tables, which provide an overview of all of the revenues and appropriations included in the Operating Budget. The fourth section, **Revenue**, describes each fund's revenue resources, and provides detailed information on the revenue estimates included in the Operating Budget.

Specific information about each department is included in the next six sections:

Governance and Management	City Council, Office of the Mayor, City Manager, City Attorney, City Auditor, City Clerk, City Treasurer, Board of Elections, Commissioner of Revenue, Real Estate Assessor, Budget, Customer Contact Center, Finance, Human Resources, Public Communications, Purchasing Department
Quality Community of Life	Community Services Board, Health, Bureau of Community Programs, Interagency Consortium, Juvenile Services, Social Services, Libraries, Mosquito Control Commission, Parks and Recreation
Economic and Environmental Vitality	Agriculture, Conference Center, Development and Permits, Economic Development, Planning and Planning Commission, Public Utilities, Public Works
Education	Chesapeake Public Schools
Public Safety and Justice	Fire, Police, Sheriff, Courts, Circuit Court Clerk, Commonwealth Attorney
Non-Departmental	Debt Services, Internal Service Funds (Central Fleet/City Garage, Informational Technology, Risk Management), Other Non-Departmental Items

The **Capital Budget Summary** provides an overview of the City's Capital Improvement Plan (CIP). A list of the CIP projects scheduled for the upcoming fiscal year, and an estimate of the Operating Budget impact of the projects upon completion. However, the CIP is a separate document. Greater detail about the CIP and specific projects is included in a separate capital budget document.

The final section is the **Appendix**. It includes a personnel summary for the preceding five fiscal years and a history of real estate assessments.

OPERATING BUDGET PROCESS

Operating Budget Development:

The City Charter requires the City Manager to submit a balanced operating budget to City Council by April 1st for the ensuing fiscal year. The fiscal year begins on July 1st and ends June 30th of the following year. The proposed budget, which may be modified by the City Council, is required to be adopted by a majority vote of the City Council 47 days prior to the end of the current fiscal year. Otherwise, the budget as submitted by the City Manager becomes the budget for the ensuing fiscal year.

Operating Budget Development Process:

- **Five - Year Forecast** - In the fall of each year, the Budget Office prepares a Five -Year Forecast of revenues and expenditures. The expenditure projection identifies the future costs of debt service and the operating cost of completed capital projects. The Five - Year Forecast also identifies the cost of budget drivers such as fuel costs, costs for employee compensation and benefits, as well as other known upcoming cost increases. The first year of the forecast is used in creating framework and target funding levels for departments in preparing the Operating Budget.
- **Department Operating Budget Submissions** - The Department and Agency Heads submit Operating Budget requests in the format prescribed by the Budget Office and the City Manager. Departments are asked to submit a base level of funding at a targeted dollar to the Budget Office. The Budget Office reviews, summarizes, and makes recommendations pertaining to the requests for the City Manager. The City Manager and senior staff conduct hearings with departments as needed to discuss the department's requests for funding.
- **School Board** - The proposed budget of the School Board is submitted to the City Manager for distribution to the City Council. The City Manager makes recommendations in his proposed budget regarding the total appropriation for the School System. City Council makes an annual lump sum appropriation to the School Board for its operating expenses.
- **Proposed Budget Presented to Council** - The City Manager proposes an Operating Budget to the City Council. The proposed Operating Budget includes tax rates sufficient to produce revenues needed to meet City and School expenditures contemplated in the combined initial budget. After City Council work sessions and public hearings, the proposed budget may be revised by Council and an appropriations ordinance is adopted. Tax rates are established prior to the beginning of the fiscal year for which the budget is prepared.

The budget calendar for FY 2013-14 appears on the next page.

OPERATING BUDGET PROCESS (cont.)

Operating and Capital Budget Calendar:

Date	Activity	Responsible Party
10/01/12	Five Year Projections complete	Budget Office
11/07/12	Strategic Planning Session: Five Year Revenue and Expenditure Projections	City Council, City Manager and Budget Office
10/31/12	Initial budget targets distributed to departments for incorporation in the FY 2013-14 Operating Budget	City Manager, Departments and Budget Office
11/07/12	Operating and Capital Budget framework to Departments; also discussion with department heads at Management meeting	Budget Office
12/03/12	Operating Budget Proposals due to Budget Office	All Departments
12/10/12	Capital Budget Data due to Budget Office	Select Departments
01/04/13	Completion of analysis, review and summarization of Operating and Capital Improvement Budget requests	Budget Office
01/07/13 to 02/01/13	Review of department funding proposals for Operating and Capital Improvement Budgets	City Manager, Deputy City Managers, Departments and Budget Office
01/29/13	Strategic Planning Session	City Council, City Manager and Budget Office
02/11/13	Revenue and spending summaries to City Manager	Budget Office
02/25/13	Final date for revisions to Manager's proposed budget	Budget Office
03/08/13	Manager's budget message to Budget Office	City Manager
03/11/13	Operating and Capital Improvement Budgets to Printer	Budget Office
03/19/13	Operating and Capital Budgets presented to Council (April 1 is 90th Day Prior to July 1)	City Manager and Budget Director
03/26/13	Advertise Operating and Capital Budgets	City Clerk and City Attorney
04/09/13 to 04/23/13	Council Work Sessions	City Manager and City Council
04/23/13 05/14/13	Public Hearings on Operating and Capital Improvement Budgets	City Clerk and City Council
05/14/13	City Council scheduled to vote on the Operating and Capital Improvement Budgets	City Council
06/11/13	Amendments required by State Budget action are presented to City Council for action prior to July 1 implementation	City Manager and City Council

OPERATING BUDGET PROCESS (cont.)

Operating Budget Execution:

On July 1 of each year, the adopted budget is implemented. Concurrently, the Budget Office reviews the amount of revenues collected in the fiscal year ending in June. The actual level of revenues realized are compared to the projections and assumptions used in preparing the Operating Budget for the budget year beginning in July. The Budget Office and the City Manager work together to identify potential concerns and advise Council. If necessary, the City Manager will recommend adjustments to the Operating and Capital Budgets to address problems that are identified. The Budget Office conducts a quarterly revenue analysis to ensure that revenues continue to be in accordance with the estimated revenues used to support the Operating and Capital Budgets.

Operating Budget Amendments:

After Council adopts the original appropriation ordinance, the Operating Budget may be amended in two ways. First, Council may adopt an ordinance to increase or decrease the total level of estimated revenue and appropriations. As stated in the City Charter, if during the year the manager certifies that there are funds available in excess of those estimated in the budget, the Council, by ordinance may make supplemental appropriations for the year up to the amount of such excess. Conversely, should revenues not be sufficient, the Council, by ordinance may de-appropriate funds to ensure the budget remains balanced. Second, the City Manager may transfer appropriations between departments (functions) and funds throughout the year with approval of City Council.

Operating Budget Controls:

The Operating Budget Ordinance sets the legal level of appropriation controls at the fund level. The City Manager implements the following additional budgetary controls to ensure that expenditures are within appropriation approved by Council and the level of realized revenues.

- The City Manager requires that each department's expenditure remain within the appropriations for that department by fund unless another specific level of control has been specified for a department.
- Currently, all budget transfers between funds, departments, or expense types require a recommendation of the City Manager and approval by the City Council.
- The City maintains an encumbrance accounting system. The estimated purchase order amount is encumbered prior to the release of purchase orders to vendors. Purchase orders that would result in an overrun of available funds, are not released until additional appropriations are made available. Outstanding encumbrances are disclosed in the Notes to the City's Financial Statements for each year end.

CAPITAL BUDGET PROCESS

Capital Budget Process:

- **Capital Improvement Budget** - The Capital Improvement Budget (CIB) is prepared concurrently with the Operating Budget and spans the same fiscal cycle - July 1st through June 30th. As with the Operating Budget, the process for the CIB preparation begins with the City's Five -Year Forecast in the fall of each year. Through the Five - Year Forecast, the City estimates the resources available and the anticipated expenditures for the Operating Budget and the funding available for additional debt service to support new Capital Improvement Budget requirements. The Operating Budget document includes a Capital Budget Summary, which highlights specific debt management policies, the level of debt service, and the specific capital projects. However, the Capital Improvement Budget is prepared as a separate budget document, which provides greater detail on the CIB development and process.
- **Relationship to the Operating Budget** - Developing and adopting the Operating and CIB during the same time frame, promotes sound fiscal policy and cohesiveness by allowing Council and management to review both requests simultaneously. Further, the Operating and the Capital Improvement Budget development are specifically integrated by:
 - Incorporating projected operating costs for each capital project in the City's Five - Year Forecast.
 - Incorporating the anticipated level of debt service in the City's Five - Year Forecast.
 - Appropriating the required level of debt service as part of the Operating Budget.
 - Appropriating the required operating costs associated with completed capital projects in the Operating Budget.

LONG RANGE PLANNING AND THE OPERATING BUDGET

The following is a brief description of planning processes within the City and the impact on the Operating Budget development process.

- Council Strategic Planning Meetings are held throughout the year to focus on the City's goals, vision, and land use issues. Council develops its vision and its list of priorities for the next three to five years. In addition, staff provides Council with a fiscal update, trends and issues in various departments including Economic Development, Planning, Real Estate Assessor and Public Schools.
- The Commonwealth of Virginia requires the City to adopt a Comprehensive Plan for the physical development of territory within its jurisdiction. The Capital Improvement Program (CIP) is a major tool for implementing the Comprehensive Plan. Projects included in the CIP shall be consistent with the City Comprehensive Plan. The Planning Department reviews the proposed Capital Improvement Program prior to its adoption by Council to ensure that it is consistent with the Comprehensive Plan. A second major tool for implementing the Comprehensive Plan is the Zoning Ordinance and its enforcement by the Department of Development and Permits.
- A five-year Capital Improvement Program (CIP) is developed during the same time as the Operating Budget. The development of the CIP and Operating Budget are coordinated by identifying projections for both in the Five - Year Forecast, by identifying the level of Operating Budget support required to finance the CIP, and by identifying the Operating Budget impact of completed CIP projects. The process and policies for the development of the CIP and detailed information about specific projects are included in a separate CIP document. A **Capital Budget Summary** is included in the Operating Budget.
- The Budget Office develops a Five - Year Forecast each year. The Five-Year Forecast evaluates the available resources and anticipated costs over a five year period. It incorporates levels of anticipated revenues over the next five years, the projected levels of operating costs, the anticipated levels of debt service for the CIP, the anticipated impact of the Operating Budget for such increases in operating costs as new capital projects, budget drivers such as increased fuel costs, and increased employee compensation and benefit costs. In turn, the first year of the Five - Year Forecast is used as framework from which to develop the guidelines and targets for the Operating Budget. The Five - Year Forecast also is used to determine the level of funding the City will have to support Capital Improvement projects.

CHESAPEAKE CITY COUNCIL PRIORITY-BASED RESOURCE ALLOCATION RESULTS SEPTEMBER 2010

City Council has identified six priorities that reflect the long-range direction of the local government. Each priority includes several definitions that operationalize the broader priority. These are not listed in priority order.

A. Ecological Stewardship

1. Provides for renewal of the environment through recycling and reuse
2. Encourages energy conservation and "green" initiatives through incentives, awareness education and community involvement
3. Ensures the preservation of green and open spaces, protects its natural resources and safeguards its agricultural lands
4. Develops, regulates and maintains a clean, orderly community
5. Manages and mitigates factors that impact the environmental quality of its water and air

B. Economic Vitality

1. Provides a highly skilled and well-educated workforce to meet the needs of community employers
2. Recruits and retains a well-balanced mix of businesses that contribute to the community's sustainability and promotes quality job creation
3. Markets and cultivates its amenities, location, livability and tourism opportunities
4. Provides for well-planned development and commercial revitalization in all areas of the community
5. Stimulates economic growth and supports small business with appropriate incentives and efficient processes

C. Healthy, Nurturing, and Secure Community

1. Supports and encourages access to quality education and life-long learning opportunities
2. Provides for the physical, behavioral, and emotional health of its citizens
3. Cultivates training and career development opportunities to help employ the local workforce
4. Promotes health and fitness through diverse recreation opportunities and well-maintained parks and trail systems
5. Partners with others to ensure that individuals feel secure in their community, are self-reliant, and able to meet their basic needs

CHESAPEAKE CITY COUNCIL PRIORITY-BASED RESOURCE ALLOCATION RESULTS SEPTEMBER 2010 (cont.)

D. Quality Infrastructure and Transportation Systems

1. Continuously repairs, replaces and maintains its quality infrastructure networks
2. Collaboratively plans and designs regional transportation systems that ease congestion, enhance traffic flow and improve connectivity
3. Provides and promotes a variety of convenient mobility options
4. Promotes "smart growth" while protecting and preserving its natural resources

E. Safe Community

1. Offers protection, enforces the law and is well-prepared to promptly respond to emergencies and calls for service
2. Proactively prevents crime through a visible community presence, early intervention and community involvement
3. Fosters a feeling of personal safety, physical and behavioral security, and emotional well-being
4. Provides and supports a variety of safe activities for youth and families
5. Portrays a thriving, visibly appealing community that invests in a safe, well-maintained transportation system

F. Good Governance

1. Enhance trust and transparency by ensuring accuracy, accountability, efficiency, and best practice
2. Respond to the needs of internal and external customers
3. Provide stewardship and manage sustainability over human, physical, and financial resources
4. Support decision making with timely and accurate short-term and long-range analysis
5. Monitor and ensure regulatory and policy compliance

SHORT TERM BUDGET AND FINANCIAL POLICIES GUIDING THE DEVELOPMENT OF THE OPERATING BUDGET

The following is a list of short term Operating Budget and financial policies used in developing and allocating funding in the Operating Budget. The list is evaluated each year.

Operating Budget Policies:

- Adhere to the City's *Charter* for preparing, presenting, and deciding on budgets.
- Adhere to the State Code requirement (§22.1-93) that the governing body of a municipality shall approve an annual budget for educational purposes by May fifteenth or within thirty days of the receipt by the municipality of the estimates of state funds.
- Develop the Operating and Capital Improvement Budgets under the supervision of the City Manager.
- Coordinate the development of the Operating and Capital Budgets in order to link the two together before making decisions on either.
- Implement approved/amended budgets and policy direction by Council under the supervision of the City Manager with input from the departments.
- Reevaluate "Base Budget" to ensure removal or reduction of any nonrecurring requirement or service in the latest Approved Operating Budget.
- Assure quality of programs in preference to poor or marginal quality programs even if it is necessary to eliminate services to balance the budget.
- Assure "Excellence in Stewardship" with a balance between resources allocated to good management and legal compliance versus resources allocated to service for our citizens.
- Ensure that the personnel complement in the Operating Budget accurately reflects the City's latest *Human Resources Management System and Compensation Plan*.
- Evaluate the benefits of computers, special equipment, vehicles, and other required equipment before purchase and/or replacement according to useful life criteria when not determined "economically non-repairable."
- Recover full costs of common services provided by Central Fleet (Garage), Department of Information Technology, and Self-Insurance by charging the using departments and reimbursing for the services through Internal Service Funds.
- Evaluate the City's allocation of resources to civic and external organization on the basis of need and relative benefits to its citizens and/or humanity. Require contracts and periodic reports of actual citizens and persons served.

SHORT TERM BUDGET AND FINANCIAL POLICIES

GUIDING THE DEVELOPMENT OF THE OPERATING BUDGET (cont.)

- Provide for increased operating costs in the Operating Budget of newly completed or acquired facilities that were initially funded through the Approved Capital Budget.
- Adhere to the City's Charter for Public Hearing before approving/amending budget and/or appropriating funds.
- Require prior approval of all affected departments before transfer of charges between departments.
- Execute budget(s) as approved and manage to the extent required to assure compliance with the intent of Council, and advise and seek corrective consent when latest Council intent is not being met.
- Fund, to the extent possible, the capital costs for technology which will improve the City's efficiency and effectiveness.
- Evaluate new technology spending for future cost savings and adjust appropriations accordingly.
- Support economic development programs which will add to the City's tax base.
- Support public safety programs which will have a direct impact on the safety and well being of citizens.
- Support programs and services for education, recreation, development of youth, and senior citizens.
- Look for alternative sources for providing services and programs within the community at no cost or at a lower cost than currently being provided by the City.
- Seek privatization opportunities where programs and services can be offered at a lower cost than what the City spends to provide the same services provided that the quality of services is not compromised.
- Support regional cooperation to the extent that all involved parties receive proportionate benefit and the City of Chesapeake's costs are minimized.
- Actively seek public/private partnerships for services currently funded by the City of Chesapeake in order to reduce the City's costs and/or expand program scope to reach more citizens.
- Appropriate all grants, as defined by the City's Grants Special Revenue Fund Policy, to the Special Revenue Fund.
- Appropriate funds equal to estimated revenues from dedicated funding source.

SHORT TERM BUDGET AND FINANCIAL POLICIES

GUIDING THE DEVELOPMENT OF THE OPERATING BUDGET (cont.)

Financial Policies:

- Expect Operating Budget to be balanced on a current revenue and current expense basis.
- Maintain a reserve equal to six percent (6%) of General Fund revenue as “Cash Flow and Emergency Reserve” as required by the charter.
- Maintain a reserve equal to five percent (5%) of the General Fund revenue as a reserve for operating emergencies.
- In addition to the reserves noted above, maintain a minimum \$20 million reserve for emergency event response and recovery.
- Use lease/purchase financing cautiously and for periods that do not exceed the estimated useful life of the item of equipment and/or facility being financed. Generally, financing of capital projects should not exceed twenty (20) years, except in the case of transportation infrastructure.
- Expect the City Treasurer to pool all unrestricted monies and invest in a manner to maximize revenue in low to no risk offerings while measuring cash availability for payrolls and bills.
- Do not rely upon debt for current operations.
- Continue to solicit and accept external grants only for non-permanent purposes so that the City dollars are not required to fully fund the program at end of the grant period.
- Continue to evaluate the necessity and value of required fund balance and reserves and communicate the criteria and methodology used.
- Use one-time revenues and resources to support projects, programs, and purchases with one-time costs.
- As the governing body, only the City Council has authority to commit the City’s fund balance for a specific purpose. The City Manager has authority to assign fund balance for a specific purpose. The commitment and assignment of fund balance is made prior to the end of the fiscal year. City Council authorizes the use of fund balance through formal City Council action. The fund balance is spent first from the highest level of constraint or restriction to the lowest level of constraint.

POLICIES GUIDING DEVELOPMENT OF THE CAPITAL IMPROVEMENT PLAN

The following is a list of policies used in evaluating projects for the Capital Improvement Plan (CIP). The CIP is a separate document, but the Operating Budget document includes a summary of the CIP under a separate section at the end of this document.

- Prepare the Capital Budget for construction and repair of building, roads, and school with project cost over \$100,000 in any fiscal year.
- Review each project included in years two through five of the Approved CIP for revised cost estimates.
- Review the inventory of unfunded capital projects and revise the inventory to reflect the elimination or addition of projects.
- Rate projects to be considered for funding using the following criteria:
 1. Replacement of existing infrastructure.
 2. Reduce the cost of operations.
 3. Support economic development efforts.
 4. Improve safety and reduce risk exposure.
 5. Comply with the City's current Comprehensive Plan.
 6. Generate additional net revenue to the City of Chesapeake.
 7. Outside revenue sources available to leverage City funds.

Debt Management Policies:

The following list is a summary of the major debt management policies used in developing the Capital Improvement Program. A full list of the City's debt management policies is included under the **Capital Budget Summary**, a separate section, at the end of this document.

- Limit the City's debt to 10% of the assessed value of real estate subject to local taxation according to the mandates of the State of Virginia.
- Further limit the City's debt for bonds and notes other than refunding to amounts authorizing by a majority of qualified voters voting in an election on the question according to the Charter.
- Authorize bonds or notes without election in any calendar year in an amount not to exceed \$4,500,000 plus the amount of debt retired in the previous fiscal year.
- Restrict the City-wide borrowing authority to a maximum of 3½ % of the assessed value of real estate as shown by the last preceding assessment for taxes. (Contracts other than bonds and notes are excluded.)
- Restrict overall per capita debt to \$3,000.

POLICIES GUIDING DEVELOPMENT OF THE CAPITAL BUDGET (cont.)

- Pay back its debt, exclusive of enterprise debt, for specific items within the period of the estimated useful life or twenty (20) years, whichever is less.
- Maintain good communication with bond rating agencies about the City's financial condition with full disclosure and integrity on all financial data and debt offering.
- Own water and sewer facilities and finance new construction with general obligation or revenue bonds that are solely supported by enterprise revenues.

LONG TERM FINANCIAL AND PROGRAMMATIC POLICIES

Strategic Goals and Objectives:

- Continue to administer development activities in accordance with the Comprehensive Plan.
- Continue diversification and expansion of Chesapeake's economic base through selective and aggressive recruitment, and retention of existing businesses.
- Provide City water customers with adequate volume and quality of water.
- Continue development of the stormwater management system and continue qualitative drainage measures.
- Continue implementation of the Fair Share agreement with NAACP.
- Maintain competitive pay and benefits for City employees. Continue efforts toward representative workforce.
- Provide support in public safety to maintain current response time and professionalism, to limit injury, loss of life, and property.
- Continue innovative programming of services to youth in the community through Interagency Consortium and the City's youth serving organizations which include Court Services Unit, the Office of Youth Services, and Chesapeake Juvenile Services.
- Provide a wide range of leisure activities and facilities with a focus on low-income neighborhoods.

Financial Goals and Objectives:

- Maintain and continuously refine the Five - Year Forecast which is a model for revenues and expenses for the General Fund.
- Continue to provide resources that exceed minimum State requirements to Chesapeake Public Schools.

FINANCIAL STRUCTURE

Description of the Accounting Structure:

The accounting system used by the City of Chesapeake is organized on the basis of funds or account groups. A fund is defined as a separate, self-balancing set of accounts which is segregated for the purpose of accounting for specific activities or attaining certain objectives. Each fund is comprised of assets, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate. The following fund types and account groups are used by the City: Governmental Funds (such as the General Fund and Special Revenue Funds), Proprietary Funds (such as the Enterprise Funds and Internal Services Funds), and Fiduciary Funds. The appropriations within each fund are further classified into departments, programs or functions. Expenditures within each department are posted to accounts that describe the items purchased.

Basis of Accounting:

The City's Comprehensive Annual Financial Report (CAFR) presents the financial position and results of operations for the City operations of various funds, account groups, and component units. It is prepared using "generally accepted accounting principles" (GAAP).

- Under GAAP, the modified accrual basis of accounting is used for governmental (such as the General Fund and special revenue funds) and agency funds. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, i.e. both measurable and available. Expenditures are recorded when the related fund liability is incurred.
- Under GAAP, the accrual basis of accounting is used for proprietary fund types (enterprise funds) and nonexpendable trust funds. Under the accrual basis of accounting, revenues are recognized when earned, and their expenses are recognized when they are incurred.
- Under GAAP, a government wide financial statement is prepared using accrual basis of accounting. In the government wide financial statement, certain governmental funds are grouped together for reporting purposes.

Basis of Budgeting:

The City's budget preparation conforms to GAAP by using a modified accrual basis for preparing the operating budgets for the general governmental and agency funds and the full accrual basis for enterprise funds. However, the basis of budgeting differs from the basis of accounting in the following areas:

- The City's CAFR includes the Chesapeake Economic Development Authority, the Chesapeake Port Authority, and the Chesapeake Airport Authority as component entities. The Operating and Capital Improvement Budgets do not include estimated revenues and appropriations for the operation of the three authorities. The portion of the revenues derived from City General Fund support of these agencies is reflected in the Operating Budget.

FINANCIAL STRUCTURE (cont.)

- The estimated revenues and appropriations in the Community Renewal Fund are not included in the estimated revenue and appropriations for the Operating Budget or in the Capital Improvement Budget. The Community Renewal Fund includes revenue from the Community Development Block Grant (CDBG) and the HOME grant. The CDBG and HOME grant are appropriated by Council outside the annual Operating and Capital Improvement Budget cycles.
- The Capital Projects Funds, Utility Construction Funds, and the Community Renewal Fund budgets are adopted on a five-year project basis instead of a fiscal year basis. The first year of the plan is appropriated as the Capital Budget for each fiscal year.
- The purchase of capital outlay is included in the budget in the year of the initial purchase at full cost; capital outlay is not budgeted as a depreciation expense.
- The budget includes purchase orders and similar encumbrances that are recognized as expenditures in the CAFR in a subsequent year.